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§ 400.4 (b)	*	Keeping the State Plan current	1.5.3
§ 400.4 (b)	<b>√</b>	Describe organization of responsible state agency	1.3.3
§ 400.5 (a)	√�	Coordination of RCA & RMA with support services	2
§ 400.5 (c)	√�	Availability of language training and employment services	2.5.4 &2.6.3
§ 400.5 (d)	√�	Designation of State Coordinator	1.1.2
§ 400.5 (e)	<b>*</b>	Description of program for unaccompanied minors	6
§ 400.5 (f)(1)	√�	Description of medical screening	4.1; 4.3
§ 400.5 (f)(2)	√�	Description of medical follow-up	4.4
§ 400.5 (g)	√�	Statement of non-discrimination	1.5.1.e
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§ 400.5 (i)(1)	√�	Compliance with the Refugee Resettlement Act of 1980	1.5.1.a
§ 400.5 (i)(2)	√�	Compliance with CFR 45, Part 400	1.5.1.b
§ 400.5 (i)(3)	√�	Compliance with federal statutes and regulations	1.5.1.c
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§ 400.7	*	Review of Virginia RR State Plan by Governor's designee	1.1.1
§ 400.22 (a)	•	Delegation of administrative responsibility	1.1.3
§ 400.22 (b)(1)	•	Method of disseminating policies & other information	1.4
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§ 400.28 (b)	*	Submittal of statistical and programmatic information	8.5
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§ 400.65 (b)	*	RCA amendments to State Plan	3
§ 400.66 (a)(1)	✓	RCA consistency w/TANF eligibility determination rules	3.3.1
§ 400.66 (a)(2)	✓	RCA consistency w/TANF benefit amounts rules	3.3.1
§ 400.66 (a)(3)	✓	RCA consistency w/TANF proration of shelter, etc, rules	3.3.1
§ 400.66 (a)(4)	✓	RCA consistency w/TANF other financial rules	3.3.1
§ 400.66 (b)	✓	RCA rules regarding home-country resources	3.3.2
§ 400.66 (c)	✓	RCA rules regarding sponsor income	3.3.2
§ 400.66 (d)	✓	RCA rules regarding cash grants from State Dept & JRP	3.3.2
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- $\checkmark$
- State Plan Approval Check List Regulatory Framework Compliance Overview Other **⋄** \*

# State Plan Reference Documents

The agencies providing services covered under this Refugee Resettlement Program State Plan use three primary guidance documents in the provision of services to refugees. This State Plan references them frequently. They are:

- 1. The Virginia Refugee Resettlement Program Manual (ONS Program Manual) sets out the rules by which Virginia's public assistance program staff determine a refugee's eligibility for food stamps, Medicaid, cash and medical assistance, and foster care. The program manual is based on the regulations set out in 45 CFR 400-402, federal Office of Refugee Resettlement State Letters, and other applicable federal regulations related to public assistance programs.
- 2. The Virginia Refugee Resettlement Program Contract (ONS Program Contract) sets out the rules by which Virginia's non-profit provider community delivers services to refugees. The contract legally obligates the service provider to follow the guidance and directives set out in the contract. The basis of the guidance is the regulations set out in 45 CFR 400-402, federal Office of Refugee Resettlement State Letters, and other applicable federal regulations related to refugee services funded through federal Office of Refugee Resettlement.
- 3. The Refugee and Immigrant Health Program Manual sets out the rules by which the Virginia's local health department staff provide thorough initial health assessments to all new refugees and monitor the provision of follow-up health services as needed.

1. Administration		
	1.1 Authority	
	1.1.1 State Plan Signature Authorization	
Attachment 1A	Governor Mark Warner designated Maurice A. Jones, Commissioner of the Department of Social Services, as the person authorized to review, comment, and sign the Virginia Refugee Resettlement Program State Plan.	
CFR 45 Part 400.59 (d)	1.1.2 State Refugee Coordinator Authorization	
Attachment 1 B.	Kathy Cooper, Program Director of the Office of Newcomer Services, is Virginia's State Refugee Coordinator. This position is responsible for developing and administering the Refugee Resettlement State Plan and reports to the Commissioner of the Department of Social Services through the Division of Service Programs Director.	
CFR 45 Part 400. 22 (a)	1.1.3 Delegation of State Plan Administration	
,	Virginia does not delegate responsibility for administering or supervising the administration of its state refugee plan beyond the Commissioner of the Department of Social Services and the State Refugee Coordinator.	
CFR 45 Part 400.5 (a)	1.2 Organization	
	1.2.1 Governor of Virginia	
	The Governor of Virginia has ten Secretariats that assist in managing the operations of state agencies. Each has a Secretary who provides overall supervision and direction to the agencies within the Secretariat. By law, a Secretary has the power to resolve conflicts among agencies, direct preparation of budgets, and hold agency heads accountable for effective and efficient performance.	
	1.2.2 Health and Human Resources Secretariat	
	The Secretary of Health and Human Resources oversees twelve state agencies. These agencies administer programs related to health, mental retardation, mental illness, substance abuse, physical disabilities; low-income working families; and the aging community.	

	1.2.3 Virginia Department of Social Services
	The Virginia Department of Social Services is located within the Health and Human Resources Secretariat. The divisions and offices within the Department supervise the administration of federal and state human services programs including Benefits Programs, Child Care and Development, Child Support Enforcement, Community Action Programs, Family Services, Licensing, and the Governor's Commission on National and Community Services.
	1.2.4 Office of Newcomer Services (ONS)
	The Office of Newcomer Services administers and manages Virginia's Refugee Resettlement Program. ONS is located within the Division of Service Programs. The Refugee Resettlement Program's placement in the Department of Social Services aids the day-to-day activities of its Refugee Resettlement Program. It allows close coordination and communication with program staff responsible for the delivery of Temporary Assistance to Needy Families (TANF) benefits, Medicaid, and food stamps; for expediting foster care and child placement services; for accessing child and adult day care services; for training; and for volunteerism.
	1.2.5 Virginia State Refugee Coordinator
	The Office of Newcomer Services Program Director is the State Refugee Coordinator. The Virginia State Refugee Coordinator administers and supervises the Virginia Refugee Resettlement State Plan.
	1.3 Geographic Service Area
Attachment 1C	The Virginia Refugee Resettlement's Program is a statewide program. Two major geographic designations are used when referring to the location of service providers under contract with the Department of Social Services to provide refugee resettlement services: Northern Virginia and Balance-of-State. The majority of Virginia's refugees have settled in Northern Virginia, which includes the City of Alexandria and the Counties of Arlington and Fairfax. The Balance-of-State includes Charlottesville, Fredericksburg, Harrisonburg, Richmond, Roanoke, and the Tidewater area. <i>Attachment 1 C</i> is a map of Virginia showing the areas of the state with the heaviest concentrations of refugees.
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Three primary documents are referenced in this State Plan. These three documents are Virginia's method of disseminating policy and other information. The agencies providing services covered under the Refugee Resettlement Program State Plan use these guidance documents in the provision of services to refugees.  1.4.1 Virginia Refugee Resettlement Program Manual  The Virginia Refugee Resettlement Program Manual sets out the rule by which Virginia's public assistance program staff determine a refugee's eligibility for food stamps, Medicaid, cash and medical assistance, and foster care. The basis of the program manual are the regulations set out in 45 CFR 400-402, federal Office of Refugee Resettlement State Letters, and other applicable federal regulations related to public assistance programs.  1.4.2 Office of Newcomer Services Refugee Resettlement Program Contract  ONS's contract with the resettlement providers sets out the rules by which Virginia's non-profit provider community delivers services to refugees. The contract legally obligates the resettlement provider to follow the Virginia Refugee Resettlement Model and the other guidance and directives set out in the contract. The basis of the guidance are the regulations set out in 45 CFR 400-402, federal Office of Refugee Resettlement State Letters, and other applicable federal regulations related to refugee services funded through the federal Office of Refugee Resettlement.  1.4.3 Virginia and Immigrant Health Program Manual  ONS's contract with the Virginia Department of Health sets out the rules by which Virginia's local health departments deliver health screening and health follow-up services to refugees. The Virginia and Immigrant Health Program Manual is based the scope of services in that contract, on federal regulations set out in 45 CFR 400-107, and or ORR State Letters 95-37 and 04-10.		
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Parts 400.4 & 400.5		ONS's contract with the Virginia Department of Health sets out the rules by which Virginia's local health departments deliver health screening and health follow-up services to refugees. The Virginia and Immigrant Health Program Manual is based the scope of services in that contract, on federal regulations set out in 45 CFR 400-107, and on
1.5.1 Compliance with Federal Rules		1.5 Assurances
· ·		1.5.1 Compliance with Federal Rules
As stipulated by federal regulation, Virginia complies with the following rules and guidance.		As stipulated by federal regulation, Virginia complies with the following rules and guidance.

CFR 45 Part 400.5 (i)(1)	1.5.1.a Provisions of the Refugee Resettlement Act of 1980 and official issuances from the federal Office of Refugee Resettlement
CFR 45 Part 400.5 (i)(2)	1.5.1.b Requirements set forth in CFR 45, Part 400
CFR 45 Part 400.5 (i)(3)	1.5.1.c All other applicable federal statutes and regulations
CFR 45 400.5 (i)(4)	1.5.1.d Standards, goals, and priorities established by ORR
CFR 45 Part 400.5 (g)	1.5.1.e Federal non-discrimination laws and statutes
CFR 45 Part 400.5 (h)	1.5.2 Planning Meetings
	The Virginia Refugee Resettlement Program holds quarterly planning meetings according to the following schedule:
	1.5.2.a Service Provider Policy Committee The Virginia State Refugee Coordinator established a policy advisory committee composed of resettlement agency directors and health care administrative staff. The committee meets monthly to review current federal and state policies, discuss resettlement trends, identify critical unmet needs, discuss ways to collaborate in the use of resources, develop strategies to improve service delivery, make recommendations for change, and develop standards and principles for Virginia's refugee resettlement program.
	1.5.2.b Periodic ONS Partners Meetings The Office of Newcomer Services conducts periodic partnership meetings. These meeting serve as a forum for education on refugee issues and an opportunity for discussion of resettlement trends and best practices in serving Virginia's refugee population. They lead to the development of strategies to address unmet needs and effectively use resources. Resettlement providers, local affiliates of voluntary organizations, local departments of health and social services, local area agencies on aging, and other local community organizations attend these ONS Partners Meetings.

	1.5.2.c Ad-hoc Consultation Meetings The Office of Newcomer Services conducts periodic issue-driven meetings in specific geographic areas of Virginia. Depending on the issues, these meetings include business leaders, educators, and employers.
	1.5.2.d Refugee and Immigrant Working Groups As directed by the Commissioner, the State Refugee Coordinator represents state refugee issues on task forces, councils, and committees.
CFR 45 Part 400.4 (b)	1.5.3 Amendments to the State Plan
	Virginia agrees to amend its Refugee Resettlement Program State Plan as requested by the federal Office of Refugee Resettlement.

2 <u>Assistance and Services</u>		
CFR 45		
Part 400.5 (b) CFR 45 Part 43 (a)	2.1 Documentation of Refugee Status	
	Applicants for refugee assistance under Title IV of the Immigration and Nationality Act provide proof of their refugee status to the resettlement agency providing the assistance as a condition of their eligibility for those services. The refugee statuses served through this Virginia program include those immigration statuses allowed under § 400.43 (a).	
	2.2 Service Provision Continuum	
	Successful resettlement requires the involvement of many organizations and individuals. The Virginia resettlement model focuses on durable self-sufficiency while recognizing that service delivery addresses a continuum of changing refugee service needs. Integration into the new community requires a focus, from the time of initial arrival, on employment and improved English language skills. As refugees assimilate into new communities, their service needs change. The resettlement providers are the link between refugees' changing service needs and the service community.	
	2.2.1 Virginia's Refugee Resettlement Goal	
Attachment 2A	Virginia's primary goals for its newly arriving refugees are durable economic self-sufficiency and social integration into Virginia's communities.	
	2.2.2 Virginia's Model for Refugee Resettlement	
Attachment 2B.	Virginia's strategies for meeting these program goals are set out in its refugee resettlement model. Shaped by experience, this successful resettlement model is a source of pride for administrative and casework staff.	
	2.2.3 Safeguarding and Sharing of Information	
	Except for purposes directly connected with the provision of services, the Department of Social Services and the resettlement providers do not share or disclose information about the refugee without the client's permission. [§ 400.27 (a) & (b)]	

	2.3 Refugee Resettlement Case Management
	2.3.1 Case Manager
	A case manager is assigned to each refugee family or individual refugee resettled in Virginia. Case managers guide refugees through the process of assimilating into their new community. The tool used to guide this process is a comprehensive resettlement plan, or CRP.
	2.3.2 Comprehensive Resettlement Plan
	The case manager and the refugee jointly develop the CRP. It defines both the strategies needed to meet the goal of self-sufficiency and the benchmarks that will measure progress toward self-sufficiency. Each plan has different strategies because each refugee arrives with different work skills, coping skills, education, English fluency, and family support systems. Service provision reflects these differences.
	2.3.3 Comprehensive Resettlement Plan Monitoring
	The case manager monitors activities related to the fulfillment of the CRP. If the refugee has not achieved self-sufficiency after 12 months, a new resettlement plan is developed. The case manager and refugee identify specialized, intensive services that may ensure economic independence and family stability as early as possible.
	2.3.4 Avoiding Reliance on Public Assistance
	The case manager balances meeting the unique and intensive service needs of a refugee with avoiding action that may lead to the refugee's reliance on and need for public assistance.
	2.3.5 Case Delivery Documentation
	The case manager maintains refugee case files and documents services and assistance provided both in the case file and in the Virginia Information Newcomer System (VNIS). [See Section 7, Record Keeping, Documentation, and Reporting]
CFR 45 Part 400.147 &	2.4 Prioritization of Service Delivery
Part 400.314	Refugee service needs are varied and extensive, but the funds available for needed social services are not exhaustive. To make wise use of available social service funds, Virginia prioritizes the delivery of social services according to the following guidelines:

	2.4.1 Priority One
	The first priority is newly arriving refugees during the first year in the United States, who apply for services.
	2.4.2 Priority Two
	The second priority is refugees who are receiving cash assistance.
	2.4.3 Priority Three
	The third priority is unemployed refugees who are not receiving cash assistance.
	2.4.4 Priority Four
	The fourth priority is employed refugees in need of services to retain employment or attain economic independence. This includes services that may assist the refugee in job promotions or moving to a job that better matches his or her skills and interests. When necessary, case managers maintain contact and provide needed services for a maximum of 60 months from the date of entry into the United States.
State Letter 00-18	2.5 Limited English Proficiency
	Refugees, like all other Virginia residents, have the right to benefits and services to which they are entitled and the right to access those services.
	2.5.1 Resettlement Provider Requirements
Attachment 2C	Resettlement providers are required to have bi-lingual staff, language-specific materials, and other means of ensuring that refugees with limited English proficiency (LEP) have access to the benefits and services available from local departments of social services, health, motor vehicles, aging, etc. Evaluation of this requirement is part of each contractor's yearly performance review. The performance review includes an examination of the native languages of refugees served by the resettlement providers, the staffing patterns of the resettlement providers, and the utilization of language resources available in the community.
	Additionally, ORR State Letter number SL00-8, Policy Guidance on the Title VI Prohibition Against National Origin Discrimination As it Relates to Persons With Limited English, was made a part of the ONS's contract with resettlement providers.

	2.5.2 Refugee Health Screening Interpreter Requirements
	The Virginia Department of Health references the requirements of Title VI of the Civil Rights Act 1964 in its Refugee and Immigrant Health Program Manual and lists resources local health department staff can use to ensure appropriate interpreter services for refugees receiving medical screenings.
	2.5.3 Local Departments of Social Services Requirements
Attachment 2D	The Virginia Department of Social Services (VDSS) policy on "Non-Discrimination on the Basis of National Origin: Individuals with Limited English Proficiency (LEP)" provides guidance to local departments of social services to take adequate steps to ensure LEP individuals receive the language assistance necessary to allow them meaningful access to all VDSS programs and services.
	2.5.4 ONS LEP Training
	LEP is an integral part of all formal and informal training offered by ONS. It is also included in meetings held for ONS partner agencies and for resettlement providers.
	2.6 Refugee Resettlement Services
	2.6 Refugee Resettlement Services  2.6.1 Durable Self-Sufficiency
	2.6.1 Durable Self-Sufficiency  Resettlement providers direct all resources and funding toward the goal of durable self-sufficiency. For the first several months, services are intense and constant. Afterwards, services continue as needed,
	2.6.1 Durable Self-Sufficiency  Resettlement providers direct all resources and funding toward the goal of durable self-sufficiency. For the first several months, services are intense and constant. Afterwards, services continue as needed, but are not as concentrated.  2.6.1.a The time limits on service delivery follow the limitations
CFR 45 Parts 400.5 (c)	2.6.1 Durable Self-Sufficiency  Resettlement providers direct all resources and funding toward the goal of durable self-sufficiency. For the first several months, services are intense and constant. Afterwards, services continue as needed, but are not as concentrated.  2.6.1.a The time limits on service delivery follow the limitations and exceptions setout in federal regulations.  2.6.1.b No residency requirement is imposed as a condition of

		October 2004
		2.6.2.b Flexibility in Service Delivery Resettlement providers arrange English instruction using varied approaches depending on the need of the refugee. Case managers arrange instruction at times and places convenient to refugees and in conjunction with employment services.
		2.6.2.c Language Service Options Case managers utilize established adult education programs, computer assisted English, on-site neighborhood training, one-on-one tutors, work site training, formal class language training, and volunteer one-on-one mentors.
		2.6.2.d <i>Translation and Interpreter Services</i> Case managers arrange translation and interpreter services as needed for effective communication between limited-English speaking refugees and health and other social service providers.
		2.6.2e Progression in English Language Fluency Case managers confer with their agency's English as a Second Language (ESL) staff to monitor the refugee's progress
CFR 45 Parts 400.5 (c)	2.6.3	Employment Services
		2.6.3.a Level One The first level of support is arranging training on job search and job retention techniques; orientation to the workplace environment and employer expectations; and job placement assistance and job referrals.
		2.6.3.b <i>Level Two</i> The second level of support is arranging vocational and skills training to assist the refugee with job advancement.
		2.6.3.c Level Three The third level of support is for refugees who arrive with a specific job skill that requires certification or further training in the United States. Case managers assist the refugee in obtaining the necessary certification or training to obtain a job in his or her field of expertise.
		2.6.3.d <i>Level Four</i> After employment, case managers assist the refugee in retaining employment, which includes job upgrades and promotions. This involves contact with the refugee and employer on job progress and actively addressing
		any personal or work issues that have arisen.

	2.6.4 Transportation
	The case manager arranges transportation for employment related activities. The delivery of this service is subject to available resources and funding.
	2.6.5 Day Care for Children
	The case manager identifies child day care needed to allow adult refugees to participate in employment-related activities and works with the refugee on strategies to meet this need.
	2.6.6 Social Adjustment Services
	The case manager arranges assessment and short-term counseling, health-related services, home management services, routine budget maintenance, and other guidance.
CFR 45 Parts 400.5 (c)	2.7 Public Assistance (Cash) and Social Services
	Virginia has 120 local departments of social services (LDSS) that administer an array of cash assistance and service programs throughout the Commonwealth. LDSS staffs determine eligibility for cash and medical assistance, based on the federal and state law and regulations that apply to each of the program areas. Refugees are eligible for these services according to the same eligibility determinants as all other applicants.
	2.7.1 Temporary Assistance for Needy Families (TANF)
	This state and federal program provides cash assistance to persons responsible for children deprived of parental support due to the parent's death, absence, incapacity, or unemployment.
	2.7.1.a Virginia's TANF work component is called <i>Virginia Initiative for Employment not Welfare (VIEW)</i> . Noncompliance with VIEW work requirements results in a loss of TANF benefits. Refugees are subject to the VIEW work requirement and loss of benefits according to the same determinants as all other TANF recipients.
Attachment 2E	2.7.1.b Under Virginia's TANF policy, employment services provided by resettlement providers may meet the refugee VIEW work requirement.

2.7.2 Food Stamps
This federal program supplements the food budgets of low-income households. Under food stamp policy, a refugee's participation at least half time in employment services provided by resettlement providers meets the Food Stamp Program work requirements.
2.7.3 Emergency Assistance to Needy Families With Children
This state and federal program provides financial assistance with food, shelter, and clothing to children during an emergency such as a natural disaster or fire.
2.7.4 Auxiliary Grants Program
This state and local program provides cash assistance to certain needy aged, blind, or disabled persons in residential institutions whose income is insufficient to cover the cost of their care, including individuals whose income makes them ineligible for Supplemental Security Income.
2.7.5 Energy Assistance Program
This federal program assists low-income households with the rising cost of home heating and repair of faulty or hazardous heating systems.
2.7.6 State-Local Hospitalization Program
This state program provides hospitalization and treatment for medically indigent Virginia residents and some migrant workers.
2.7.7 Neighbor-to-Neighbor Program
This program pays the electric bills of needy residential customers in 33 local jurisdictions who get cutoff notices during the period November through March. The program is funded through contributions from customers of the American Electric Power Company and matched by the company.
2.7.8 Individual and Family Grants Program
This state and federal program provides grants to assist disaster victims in paying for expenses resulting from declared emergency.

	2.7.9 Refugee Cash Assistance and Refugee Medical Assistance
	Each of these programs is covered in separate sections of this State Plan. Refugee Cash Assistance is covered in Section 3 and Refugee Medical Assistance is covered in Section 5.
CFR 45 Part 400.310–319	2.8 Targeted Assistance Program
	2.8.1 Geographical Areas Served
	Virginia receives an annual federal allocation for targeted assistance in areas most impacted by its refugee population. The federal Office of Refugee Resettlement designates the areas needing services. In Virginia, these geographic areas are the Cities of Richmond and Alexandria and the Counties of Arlington and Fairfax. The funds are provided through the Targeted Assistance Program (TAP).
	2.8.2 Use of Funding
	The contractual agreement between Office of Newcomer Services and the resettlement contractors in the designated areas specifies that TAP funds are to supplement, and not replace, other funding. The contractors use the funds to direct intensive services to refugees in the targeted areas.
	2.9 Discretionary Grants
	To augment the funding available for Virginia's refugee population, the Office of Newcomer Services aggressively pursues discretionary grant funding from the Office of Refugee Resettlement and other funding sources.
	2.9.1 Refugee Elderly Assistance Project (REAP)
	Project funds increase elderly refugees' (60+) access to community-based, linguistically and culturally appropriate services through collaboration between local resettlement providers and local Area Agencies on Aging (AAA's).

#### **ATTACHMENT 2 A**

# Virginia's Refugee Resettlement Goal

**Program Goal** - The Virginia Refugee Resettlement Program (VRRP) strives to support and foster the earliest possible durable economic self-sufficiency and social self-reliance for newly arriving refugee individuals and families residing in the Commonwealth. It acknowledges the unique strengths, abilities, and contributions that an individual refugee brings to the state. The program's design includes many partners who work together toward this common end by providing resources and tools to the refugee in a sensitive and compassionate way.

Source: Virginia Refugee Resettlement Program Manual, page 6

#### **ATTACHMENT 2 B**

# Virginia's Model for Refugee Resettlement

Virginia's model of refugee resettlement originates from the purpose of the refugee resettlement program at the federal level, namely, promoting effective resettlement through attaining self-sufficiency at the earliest time possible. The model is a cohesive and comprehensive plan for resettlement based on the knowledge of what works throughout Virginia. The Office of Newcomer Services, in consultation with state level staff and representatives from private resettlement agencies and ethnic organizations, developed the comprehensive plan. The model's origins come from the combined experience and expertise of refugee resettlement agencies across the Commonwealth. The model is based on the following principles:

- Long-term public assistance utilization is not an acceptable way of life in America and is therefore not a resettlement option.
- A refugee's early employment promotes his or her earliest economic selfsufficiency.
- Refugee resettlement involves many services that must be provided concurrently, progressively, and successively, but always in such a way that they constitute a continuum of services beginning with the voluntary agency (VOLAG) upon arrival in the U.S. and continuing through self-sufficiency leading to citizenship.
- Self-reliance and a sense of personal responsibility are integrated into a Comprehensive Resettlement Plan (CRP) for each refugee which ensures a central point of contact and which is family-based.
- Coalitions and linkages of service providers, where functionally appropriate and feasible, ensure strong public/private partnerships.
- Service providers must work in coordination with other agencies to maximize community resources and to create a seamless service delivery system.
- Services must be sensitive to cultural issues and implemented by staff that mirror the population served.
- Mutual assistance associations, which are incorporated refugee organizations that address the social service needs of a specific refugee population, and ethnic organizations bring unique strengths and cultural knowledge to the resettlement process.
- There must be barrier-free access to programs, activities, services, and entitlements that include language provision for all refugees.

ONS promotes a model based on the belief that refugees are best served by a community-based system of care that is comprehensive, coordinated, and responsive to the strengths and needs of refugees and their families. Subsequent to the reception and placement, ONS funded refugee service providers assess the needs of newly arrived refugees and refugee families and design refugee specific services that address these needs.

*Source*: ONS Program Contract, pages 17 – 18

#### **ATTACHMENT 2 C**

## ONS Policy on Access for LEP Refugees

#### Requirements of Parties Working with Refugees in Virginia

- a. Interpretation & Translation All state agencies, community-based organizations, national voluntary agencies, mutual assistance associations, and any other entities receiving funding from the Office of Refugee Resettlement, directly or indirectly, must comply with the Title VI of the Civil Rights Act regarding persons of limited English proficiency (LEP). These health and human service agencies, as well as any other organizations that receive funding from the federal Department of Health and Human Services (DHHS), must ensure that LEP persons receive language assistance sufficient for meaningful access to any benefits and services for which they may be eligible. ONS encourages local departments of social services to follow policy guidance from the DHHS's Office of Civil Rights, which includes:
  - Having a procedure for identifying the language needs of patients/clients;
  - 2) Having ready access to, and provide services of, proficient interpreters in a timely manner during hours of operation;
  - Developing written policies and procedures regarding interpreter services; and
  - 4) Disseminating interpreter policies and procedures to staff and ensure staff awareness of these policies and procedures and of their Title VI obligations to LEP persons.

Source: Virginia Refugee Resettlement Program Manual, synopsis of pages 15, 19, 45, 51, & 53

#### **ATTACHMENT 2 D**

### VDSS Policy on Access for LEP Individuals

Non-Discrimination based on National Origin: Individuals With Limited English Proficiency (LEP)

#### **Purpose**

The purpose of this policy is to ensure that limited-English-proficient individuals have meaningful access to program information and services in accordance with Title VI of the Civil Rights Act of 1964. All DSS agencies must take adequate steps to ensure that LEP individuals receive the language assistance necessary to allow them meaningful access to programs and services, free of charge.

#### **Definitions**

- A. Limited-English-Proficient Individual A limited-English-proficient (LEP) individual is a person whose primary language is not English and who cannot speak, read, write, or understand the English language at a level that permits him to interact effectively with social services agencies.
- B. Meaningful Access Meaningful access to programs and services is the standard of access to comply with Title VI's language access requirements. To ensure meaningful access for limited-English-proficient individuals, service providers must make available to applicant/recipients free language assistance that results in accurate and effective communication. Awareness of services provided and rights of service recipients are important parts of "meaningful access."

#### Meaningful Access Policy

A. Meaningful Access for LEP Individuals No person will be denied access to program information because he or she does not speak or has limited proficiency in English. All staff, including contractors, will provide for effective communication between LEP individuals and staff by providing appropriate language assistance services when LEP individuals require these services. Staff will provide LEP individuals with meaningful access to programs and services in a timely manner and at no cost to the client.

Staff must ensure that the LEP individual is given adequate and accurate information, is able to understand the services and benefits available, and is able to receive those services and benefits for which s/he is eligible. In addition, staff must ensure that the LEP person can effectively communicate the relevant circumstances of their situation to staff.

Outreach should be conducted with appropriate community organizations to inform LEP individuals of important services and benefits available to them.

- B. Affirmative Offer of Language Assistance Staff will offer language assistance to clients who have difficulty communicating in English. Clients who request language assistance must be offered free interpretation or translation services in a language they understand; in a way that ensures meaningful access and preserves confidentiality; and in a timely manner. Whenever possible, staff are encouraged to follow a client's preferences.
- C. Documentation and Sharing of Information Each agency shall ensure that its case record documentation identifies the applicant or recipient's primary language. If one program area determines that an individual's limited English proficiency may affect his or her ability to meet program requirements, staff in that program area are to inform other staff who also may interact with the individual.
- D. Competency of Interpreters Interpreters must be competent. This means interpreters demonstrate proficiency in both English and the client's language. It means interpreters have knowledge of specialized terms or concepts; an understanding of confidentiality and impartiality; an understanding of the role of interpreter; the ability to act as an interpreter without acting as a counselor or legal advisor; and sensitivity to the client's culture. Interpreters shall disclose any real or perceived conflict of interest.
- E. Translation of Written Materials If the office regularly encounters certain languages other than English, then it is important to ensure that vital documents be translated into the non-English language of each regularly encountered LEP group eligible to be served or likely to be directly affected. In providing outreach to LEP persons, pamphlets advising them of program or service availability should be provided in appropriate languages.
- F. Examples of Situations Where Meaningful Access Standard Is Not Satisfied
  - A local office uses a Vietnamese janitor to interpret whenever Vietnamese applicants or recipients seek services. The janitor has been in the U.S. for six months, does not speak English well, and is not familiar with the terminology that is used. He may relay inaccurate information that results in the denial of benefits to clients.
  - 2. A local office does not advise a mother of her right to free language assistance and encourages her to use her eleven-year-old daughter to interpret for her. The daughter may not understand the terminology being used and may relay inaccurate information to her mother whose benefits are jeopardized by the failure to obtain accurate information.
  - 3. A local office uses a college student as an interpreter based on

her self-identification as bilingual. While in college, the student spent a semester in Spain as an exchange student. The student speaks Spanish haltingly and must often ask LEP individuals to speak slowly and to repeat their statements.

#### **Interpreter Resources**

As much as possible, staff should use interpreter services as follows:

- A. Bilingual staff and staff interpreters Agencies should use their best efforts to assign clients with LEP to bilingual staff that speak their language and can provide competent interpretation services.
- A. Contract Interpretation Services –In order to provide interpretation services during business hours and for written document translation needs, contractual arrangements should be made for competent interpreters.
- B. Telephone Interpreter Services
- C. Community Volunteers Community volunteers must be competent and must be knowledgeable of confidentiality and impartiality regulations. Formal agreements with community-based organizations are encouraged to ensure the caliber and availability of services.

#### Use Of Family Members, Friends, and Minor Children

- A. Staff will not require, suggest, or encourage an LEP individual to use friends, children, or family members as interpreters. Family and friends usually are not competent to act as interpreters, since they are often insufficiently proficient in both languages, unskilled in interpretation, and unfamiliar with DSS terminology. Use of such persons could result in a breach of confidentiality or reluctance on the part of individuals to reveal personal information that is important for staff to know.
- B. After staff has informed the LEP individual of the right to free interpreter services and the person declines the services and requests the use of a family member or friend, then the staff may use this individual if he or she does not compromise the effectiveness of the services or violate the LEP individual's confidentiality. The LEP individual shall sign a waiver stating that he or she has declined an offer from the agency for an interpreter,. The agency should record the LEP service offer and the individual's decline in the case file. If an LEP individual elects to use a family member or friend, staff should suggest that a trained interpreter sit in on the encounter to ensure accurate interpretation.
- c. The agency may provide its own interpreter in addition to one selected by the person with LEP when the agency wants to ensure precise, complete, and accurate translations of testimony. This is might be done in the case of administrative hearings; adult or child protective services interviews; and interviews in which health, safety, or benefits are at stake.

Source: VDSS LEP Project Manager

#### **ATTACHMENT 2 E**

# VDSS TANF Policy on VIEW Work Requirements for Refugees

#### **TANF Manual, Chapter 1000**

When there is a refugee resettlement agency in the locality available to work with refugees, all work requirements for refugees required to participate in VIEW should be coordinated with that agency (or designated service provider). The resettlement agency, while maintaining communication with the local agency, must take the lead in assisting the refugee in the pursuit of self-sufficiency. The local agency case record must contain a Comprehensive Resettlement Plan developed by the resettlement agency. Contracts between the Office of Newcomer Services and Refugee Resettlement Service Providers mandate these services.

Source: The Temporary Assistance for Needy Families Policy Manual, Chapter 1000, The Virginia Initiative for Employment Not Welfare Program, Item 7. A. 1)

3. Refugee Cash Assistance		
	3.1 Consultative Process	
	Virginia designed its refugee cash assistance (RCA) program with input from national voluntary organizations, state and local TANF staff, state and local health agency staff, and others involved with refugee resettlement. The program was implemented and is maintained though formal and informal consultation with these groups.	
CFR 45 Part 400.65 (a)	3.2 Publicly-Administered Program	
Attachment 3A	Virginia operates a publicly administered refugee cash assistance program. The Virginia Refugee Resettlement Program Manual sets out the elements of Virginia's Temporary Assistance to Needy Families (TANF) Program used in its RCA Program.	
CFR 45 Part 400.66 (a)	3.3 Consistency with TANF Program Rules	
,	Virginia operates its RCA program consistent with its Temporary Assistance to Needy Family (TANF) program.	
CFR 45 Part 400.66	3.3.1 Determination of Financial Benefits	
(a)(1)(2)(3)(4)	TANF rules in the determination of initial and on-going financial eligibility; benefit amounts; and proration of shelter, utilities, and similar needs are the same as TANF rules.	
CFR 45 Part 400.66 (b) (c) (d)	3.3.2 Consideration of Resources	
T art 400.00 (b) (c) (d)	Financial eligibility does not include resources remaining in the refugee's country of origin or a sponsor's income and resources or cash grants received from the U. S. Departments of State or Justice.	
CFR 45 Part 400.66 (e)	3.3.3 RCA Eligibility Begin Date	
, , , , , , , , , , , , , , , , , , ,	Virginia uses the date of application as the date RCA begins.	
CFR 45 Part 400.68	3.3.4 Notification of a Refugee's Application for RCA	
	Local departments of social services, which operate RCA, notify the resettlement agencies when a refugee applies for RCA and when a refugee receiving RCA becomes employed.	

CFR 45 Part 400.83 (a)(2)	3.3.5 Mediation and Conciliation  Virginia's TANF program does not have mediation and conciliation procedures separate from its TANF hearing procedures program.
	3.3.6 Hearings
CFR 45 Part 400.54	3.3.6.a Applicants and recipients of RCA have the same opportunity for notice of an adverse action and a hearing to contest an adverse action regarding receipt of an RCA benefit as Virginia's TANF applicants and recipients do for TANF benefits.
CFR 45 Part 400.83 (b)	3.3.6.b Applicants and recipients of RCA have the same opportunity for hearing to contest a determination concerning employability or failure or refusal to carry out job search as is set forth in § 400.54.
CFR 45 Part 400.67	3.4 Non-applicable TANF Work Requirements  TANF work requirements do not apply to RCA applicants and recipients. Refugees receiving RCA continue to receive employment services from the resettlement case manager. Employment assistance remains the primary responsibility of the case manager. Work registration is arranged when it furthers a refugee's employment goal.

#### ATTACHMENT 3 A

# Refugee Cash Assistance Policy (Summary)

#### Introduction

Virginia's local departments of social services (LDSS) administer the Temporary Assistance for Needy Families (TANF) and Refuge Cash Assistance (RCA) Programs. Refugees who meet the financial criteria for TANF assistance but not the non-financial criteria are eligible for RCA for a limited time. In its benefits and responsibilities, RCA mirrors the TANF program. It is, however, a program of last resort. A refugee is eligible for RCA only after the LDSS TANF eligibility worker determines the refugee is not eligible for TANF and is not receiving Supplemental Security Income (SSI).

#### 1. RCA Eligibility

- a. TANF eligibility workers consider eligibility for RCA after determining the refugee:
  - meets the financial requirements for TANF but not the nonfinancial requirements, and
  - 2) applied for RCA within the established RCA time limit.
- b. TANF eligibility workers disqualify refugees who are full-time students in an institution of higher education unless the refugee is enrolled in a oneyear re-certification program, which is part of a comprehensive resettlement plan (CRP) and the education is contributing to the refugee's self-sufficiency.
- c. The refugee gives the TANF eligibility worker the name of the sponsoring resettlement agency. Asylees and victims of trafficking are exempt from this requirement.

#### 2. Newborns

- a. A child born to refugee parents receiving RCA and meeting the financial requirements for RCA is eligible for RCA.
- b. Infants eligible for RCA may receive RCA until the end of the mothers' eight-month period of eligibility.

#### 3. Time Limit

- a. The TANF eligibility worker calculates benefits for refugees from the date the refugee files the application for TANF. Eligible refugees may receive RCA up to eight months following the month of arrival into the United States.
- b. The TANF eligibility worker calculates benefits for asylees from the date the asylee was granted asylee status. Eligible asylees may receive RCA up to eight months following the month asylee status was granted.
- c. The TANF eligibility worker calculates benefits for victims of trafficking from the date the federal Office of Refugee Resettlement (ORR) issued the victim of trafficking certification letter. Eligible victims of trafficking may receive RCA until the expiration date listed in the federal ORR letter.

#### 4. Rules

- a. A refugee is considered for RCA only after it has been determined the individual does not qualify for TANF or SSI. The TANF eligibility worker uses the same financial eligibility requirements for TANF to determine eligibility for RCA. The non-financial TANF rules do not apply to RCA.
- b. TANF eligibility workers may approve RCA eligibility for a refugee who has a "temporary disability"; is waiting for SSI benefits to begin; or is in an emergency and needs immediate cash assistance until eligibility for TANF is determined.
- c. The refugee must present documentation of his or her refugee status at the time of application. The refugee is not required to have a social security number to apply for RCA, but he or she should provide proof of application for a social security card.
- d. The eligibility worker notifies the resettlement agency when a refugee applies for temporary assistance.

#### 5. Income Considerations

- a. The TANF eligibility worker considers the income and resources on the date of application, not the average income over the application-processing period, when determining eligibility for RCA.
- Asset considerations mirror the TANF stipulations and limits, except that the eligibility worker does not consider assets refugees hold in their country of origin.

- c. The eligibility worker does not consider income and resources of a refugee's sponsor(s) in determining eligibility for the RCA nor shelter or in-kind resources provided to the refugee by the sponsor.
- d. The eligibility worker does not count as income or assets the cash assistance payments paid to the refugee under the Department of State or Department of Justice Reception and Placement Program. (The eligibility worker does not consider reception and placement funds when determining income because they fall into the category of "in-kind benefits and vendor payments.")

### 6. Work Requirements

The TANF eligibility worker imposes no work requirements on the refugee receiving RCA. The resettlement agency's employment specialist uses the refugee's Comprehensive Resettlement Plan to guide the refugee's employment activity.

#### 7. Notification of Approval or Denial

- a. The TANF eligibility worker notifies the refugee of the results of the RCA eligibility determination in a timely manner. In no case is this notice to exceed 45 days from the date of application.
- b. The notification clearly indicates that RCA has been denied or approved. If RCA is denied, the notice includes an explanation of ineligibility, along with a statement about the refugee's right to appeal the decision.
- c. The TANF eligibility worker notifies the refugee of RCA reductions, suspensions, and terminations a timely manner (at least 10 days before the action is to occur).
- d. The LDSS's written communication with the refugee is in English and in the individual's native language if the refugee language-group forms a significant portion of the recipient population. If the individual's native language does not fit this category, the LDSS provides verbal translation of the notice to the refugee.

#### 8. Appeals

- a. Refugees who have applied for or are receiving RCA have a right to appeal in the following instances:
  - 1) When they have been denied RCA benefits;
  - 2) When they have not been notified of the RCA determination within 45 days of application;

- 3) When they disagree with the amount of RCA financial assistance awarded; or
- 4) When they disagree with a notice of RCA benefit reduction or termination.
- b. For the hearing officer to hear an appeal, the refugee must file the appeal within 30 days of receipt of a notice of negative action.
- c. The LDSS must ensure that access to the appeal process is not denied in any way because the refugee has limited English proficiency.
- d. If the refugee makes an appeal in a timely manner, the proposed action to change the status of the case will not take effect until after the appeal process is completed. If, however, the hearings process sustains the LDSS proposed action, the LDSS may recover the RCA benefits paid to the refugee.
- e. A hearings officer decides the case and issues the decision in writing within 60 days of the date that the refugee requests a hearing. The refugee may appeal the hearing officer's decision to the Administrative Review Panel of the Appeals & Fair Hearings Unit.
- f. The refugee may receive free legal advice through the local legal aid office.

Source: Virginia Refugee Resettlement Program Manual, synopsis of pages 24 – 27

4 <u>Medical Services and Medical Screening</u>	
CFR 45 Part 400.5 (f)	4.1 Identification, Treatment, and Observation of Medical Needs
Attachment 4A	Virginia has established procedures to identify and monitor newly arriving refugees who have medical conditions that need treatment or observation, including medical conditions identified during the overseas examination; communicable diseases of public health significance; and personal health conditions that may affect resettlement.
	4.2 Compliance with Federal Medical Screening Procedures
CFR 45 Part 400.107 (a)(1)	4.2.1 Medical Screenings
	Virginia conducts medical screenings of newly arrived refugees in accordance with the requirements established by the federal Office of Refugee Resettlement.
CFR 45 Part 400.107 (a)(2)	4.2.2 ORR Approval of Medical Screening Program
Attachment 4A	Virginia's Medical Screening Plan is made part of this State Plan. Approval of the State Plan includes approval of its Medical Screening Plan.
	4.2.3 Administration of Health Screening Activities
	The Virginia Office of Newcomer Services, through a cooperative agreement with the Refugee and Immigrant Health Program (RIPH), reimburses Virginia's local departments of public health (LDH) for the administration of approved health screens when Medicaid does not cover these. In Virginia, when refugee health screening is done within the context of other medical services, Medicaid may cover the screening. When refugee health screening is not done in the context of other medical services, Medicaid does not cover it. When Medicaid does not cover the health screening, it is charged to the Refugee Medical Assistance (RMA) Program.
CFR 45 Part 400.5 (f)(1)	4.3 Medical Screening of Newly Arrived Refugees
	4.3.1 Coordination of Health Services for Refugee Arrivals
	The Virginia Department of Health Refugee and Immigrant Health Program (RIHP) is charged with protecting the public's health. It does

	this by ensuring that Virginia's local departments of public health (LDH) both (i) provide initial domestic health assessment to all new refugees and (ii) arrange immediate and appropriate treatment if warranted by the health assessment.
	4.3.2 Levels of Health Care
Attachment 4A	RIHP developed four levels of health screens for use by the LDH and developed protocols for LDHs to monitor the medical conditions of newly arrived refugees and to provide any needed follow-up treatment.
	4.3.3 Newly Arrived Refugee Health Documentation
	Within two days of receipt of documentation of a newly arrived refugee, RIPH notifies the LDH.
CFR 45 Part 400.107 (b),	4.3.4 Time Requirement
	Within 30 days of the refugee's arrival in Virginia (and 90 days of entry into the United States), the LDH arranges medical screenings and interpreter services.
	4.3.5 Private Assessments and Screenings
	When a refugee informs the LDH he or she prefers to arrange a private medical assessment and screening, the LDH advises the doctor to send the results of the screening to its office.
CFR 45 Part 400.5 (f)(2)	4.4 Follow-up Treatment for Newly Arrived Refugees
	4.4.1 Monitoring of Follow-up Treatment
	The RIHP maintains a case file on each refugee including screening dates and results. The LDH is responsible for keeping the RIHP informed of health actions taken. The RIHP monitors the case to ensure the LDH acts to arrange appropriate follow-up treatment.

	4.4.2 Monitoring Treatment of Refugees Who Relocate
	If a newly arrived refugee relocates within Virginia, RIHP transfers the health file to the LDH in the new locality, which is responsible for arranging continuation of needed services.
CFR 45 Part 400.94	4.5 Medicaid and FAMIS (SCHIP)
	4.5.1 Virginia's SCHIP (State Children's Health Insurance Program)
	The name of Virginia's SCHIP is FAMIS (Family Access to Medical Insurance Security). To be eligible for FAMIS, a refugee child must be under 19 years of age, be ineligible for Medicaid, be uninsured now and not have had health insurance in the past 12 months, and have income below 200 percent of the federal poverty level.
	4.5.2 Medicaid and FAMIS (SCHIP) Administration
	The Department of Medical Assistance Services (DMAS) and the Department of Social Services (DSS) share administration and operations of Medicaid and FAMIS. DMAS sets Medicaid policy and promulgates state regulations. DSS manages the applications and appeals process. It provides written guidance and training to local departments of social services, which administer the program at the local level.
	4.5.3 Application for Medicaid and FAMIS
	Resettlement providers are contractually obligated to assist the refugee in applying for Medicaid or FAMIS at the local departments of social services (LDSS) offices.
CFR 45 Part 400.93 (b)	4.5.4 Refugee Eligibility for Medicaid and FAMIS
Part 400.94 (a) Part 400.101 (a)(1)	The LDSS screens each individual in the refugee family unit for Medicaid or FAMIS and applies the same eligibility rules, including notice of appeals, to refugee applicants as it does all other applicants. The eligibility rules are set out in its State Medicaid and FAMIS Plans and in state statute and regulations.

#### **ATTACHMENT 4 A**

#### ONS Plan For Refugee Health Screenings In Virginia

#### A. <u>Description of Health Screening Services</u>

Refugees, like all newcomers to the U.S., must learn to navigate the U.S. health care system, which can be overwhelming to many. A holistic approach to provide health care to this vulnerable population is imperative for the first months in their new country. That health districts provide a detailed assessment of each refugee newcomer is essential to this process. Providing appropriate treatment for tuberculosis disease (TB) and latent tuberculosis infection (LTBI) is but one example of treating the condition, while providing education to the client and protecting the public health.

In Virginia, it is common to cover activities related to screening if they are done in conjunction with other services that are covered. In these instances, Medicaid provides reimbursement. However, Medicaid in Virginia does not cover health assessments as a freestanding service.

The public health system is uniquely qualified to identify conditions of public health significance. A licensed provider -- i.e. a public health nurse, a nurse practitioner, physician assistant, a physician or some combination of these -- can complete the Refugee Health Assessment. Health Districts are encouraged to make maximum use of trained assistants for measurements, vision checks, etc.

Health districts begin the orientation process to Virginia's health care system, while providing referrals to follow up of health problems identified at the assessment.

The Virginia Department of Health has four distinct levels of health screening for refugees. Each level entails specific screening procedures and is increasingly thorough at each higher level. Each level is reimbursed at a rate consistent with the costs of those procedures. Level one constitutes a minimum screening and local health departments are encouraged, through the Coordinator's office, to provide the highest level of screening. The four protocols for screening are:

**Level I** This is the minimum for the initial health assessment provided to each new refugee or asylee entering Virginia. It consists of an evaluation for tuberculosis disease or infection and includes an assessment for clinical signs and symptoms of tuberculosis; placement; interpretation of a tuberculin skin test reading; and a chest x-ray and therapy as indicated.

**Level II** This includes a gross but complete patient inspection or assessment and some laboratory testing, as indicated. An assessment of the refugee's immunization status is also included in this level.

**Level III** This includes listening to heart rate rhythm and lung sounds for abnormalities, not a diagnosis. Also included is further age-appropriate testing, such as a developmental evaluation for young children or further evaluation for anemia findings (e.g. malaria smears, sickle cell, lead screening) or sexually transmitted

diseases as indicated. Also included is education regarding cardiovascular disease, cancer, HIV, and other health issues, as indicated.

**Level IV** This level constitutes case management. Many refugees require some level of case management by a public health nurse. Level IV meets this purpose and provides a mechanism for capturing these data and reimbursing health districts commensurate with the knowledge and skill required to perform this case management.

#### B. Budget

The budget consists of the costs for health screenings provided by the local health departments; personnel costs of the State Refugee Health Coordinator; and interpreter costs for those situations where an interpreter does not accompany the refugee, as is normally the case. For example, a secondary migrant or an asylee may go directly to a health department prior to contacting a resettlement agency.

#### C. Mechanism Used For RMA Reimbursement

Local health districts request reimbursement for health screenings on a form designed for this purposes. The Virginia Department of Health (VDH) processes these forms and requests payments through an Inter-agency Transfer (IAT) between VDH and the Department of Social Services (VDSS).

VDH and VDSS entered into a Memorandum of Agreement (MOA) to formalize ONS's financial reimbursement for VDH's delivery of health services to refugees. Both agencies review and update the MOA annually. The MOA stipulates the State Refugee Health Coordinator (RHC) responsibilities, which are:

- Coordinating delivery of health assessments for all new refugees entering Virginia;
- Ensuring health assessments are provided by local health departments, preferably within three months after arrival;
- Coordinating reimbursement for the health assessments; and
- Monitoring and assessing the quality of domestic health assessments provided to refugees.

ONS oversight of the MOA and the delivery of health screening services are carried out in the following ways:

- Ongoing consultation (often monthly) between the State Refugee Coordinator and the State Refugee Health Coordinator;
- Through the State Refugee Health Coordinator's participation on the ONS Policy Committee, which meets monthly; and
- Through ONS desk audits and sign-off of detailed monthly invoices for local health assessments submitted by VDH to DSS in the form of an Interagency transfer (IAT).

Source: Virginia's Annual Plan for Refugee Health Screening, 2004/2005

5 Refugee Medical Assistance			
CFR 45 Part 400.101 (a)(1)	5.1 Eligibility for Refugee Medical Assistance		
Attachment 5A	The local departments of social services (LDSSs) determine refugees eligible for Refugee Medical Assistance (RMA) when refugees are found eligible for Medicaid or FAMIS under Virginia's medically needy financial eligibility standards, but ineligible under its non-financial standards. ONS staff wrote the guidance documents used by LDSS staff providing RMA. These documents follow federal rules and regulations and .		
CFR 45 Part 400.100 (a)(1)	5.1.1 Financial Eligibility Rule		
	Refugees who meet the Medicaid or FAMIS (SCHIP) financial eligibility standards, but are otherwise ineligible for Medicaid or FAMIS, are eligible for RMA.		
CFR 45 Part 400.100 (a)(3)	5.1.2 Financial Eligibility Standards		
	Refugees must meet the financial eligibility requirements set out in §400.101 to be eligible for RMA.		
CFR 45 Part 400.100 (a)(2)	5.1.3 Children of Refugees		
	Children of refugees are eligible for RMA subject to meeting immigration identification requirements and to the limitations in § 400.208.		
CFR 45 Part 400.100 (a)(4)	5.1.4 Notification of Name of Resettlement Agency		
	LDSSs providing RMA are given the name of the refugee resettlement agency serving the refugee applying for RMA.		
CFR 45 Part 400.100 (a)(5)	5.1.5 Full-Time Students		
	Refugees who are full-time students in institutions of higher education, which are not part of the refugee's individual employability plan or URM plan, are ineligible for RMA.		
CFR 45 Part 400.100 (b)	5.2 Period of Eligibility		
	Virginia policy is based on the ORR Director's yearly determination of period of eligibility, in accordance with § 400.211 (a).		

CFR 45	5.3 RCA Not a Condition of RMA					
Part 400.100 (c)						
	A refugee may apply for RMA without also applying for RCA. Receipt					
	of RCA is not an eligibility requirement for receiving RMA.					
CFR 45 Part 400.100 (d)	5.4 RCA Eligibility Allows RMA Eligibility					
	A refugee receiving RCA who is not eligible for Medicaid or SCHIP is eligible for RMA.					
	5.5 Continued Coverage When Earnings Increase					
CFR 45 Part 400.104 (a)	5.5.1 Earnings While Receiving RMA					
	When refugees receiving RMA begin to receive earnings from employment, RMA continues until the end of the their eligibility period.					
CFR 45 Part 400.104 (b)	5.5.2 Medicaid Discontinuance					
	When refugees who are receiving Medicaid are disqualified due to increased earnings, they are eligible to receive RMA until the end their RMA eligibility period.					
CFR 45 Part 400.104 (d)	5.5.3 Employer Provided Health Insurance					
	When refugees receive employer-provided health insurance, RMA is reduced by the amount of the third party payment.					

#### **ATTACHMENT 5 A**

## Refugee Medical Assistance Policy (Summary)

#### Introduction

Virginia's local departments of social services (LDSSs) administer Virginia's two primary public medical assistance programs: Medicaid and FAMIS (Family Access to Medical Insurance Plan). Refugees who meet the financial criteria for Medicaid or FAMIS but not the non-financial criteria are eligible for RMA for a limited time. It is, however, a program of last resort. A refugee is eligible for RMA only after a Medicaid eligibility worker determines the refugee is not eligible for Medicaid or FAMIS.

#### 1. RMA Eligibility

- a. Medicaid eligibility workers consider eligibility for RMA after determining the refugee:
  - 1) meets the financial requirements for Medicaid or FAMIS, but not the non-financial requirements, and
  - 2) applied for Medicaid or FAMIS within the established RMA time limit.
- b. Medicaid eligibility workers disqualify refugees who are full-time students in an institution of higher education – unless the refugee is enrolled in a one-year re-certification program which is part of a comprehensive resettlement plan (CRP) and the education is contributing to the refugee's self-sufficiency.
- c. The refugee gives the Medicaid eligibility worker the name of the sponsoring resettlement agency. Asylees and victims of trafficking are exempt from this requirement.

#### 2. Newborns

- a. A child born to refugee parents meeting the financial requirements for RMA is eligible for RMA if the mother is receiving RMA when the child is born.
- b. Infants eligible for RMA may receive RMA until the end of the mothers' eight-month period of eligibility.

#### 3. Time Limit

- a. The Medicaid eligibility worker calculates benefits for refugees from the first day of the month in which the refugee files the application for Medicaid. Eligible refugees may receive RMA up to eight months following the month of arrival into the United States.
- b. Refugees may be eligible for three months of retroactive coverage if he or she applies for Medicaid after the date of eligibility for RMA begins. For example, if the refugee arrives in the United States in January but does not apply for Medicaid until April, he may be reimbursed for a medical service rendered during the period between January and the Medicaid, FAMIS, or RMA approval date.
- c. The Medicaid eligibility worker calculates benefits for asylees from the date the asylee was granted asylee status. Eligible asylees may receive RMA up to eight months following the month asylee status was granted.
- d. The Medicaid eligibility worker calculates benefits for a victim of trafficking from the date the federal Office of Refugee Resettlement (ORR) issued the victim of trafficking certification letter.

#### 4. Rules

- a. The Medicaid worker determines RMA eligibility only after it has been determined the refugee does not qualify for Medicaid or FAMIS. The same financial eligibility requirements used for Medicaid are used to determine eligibility for RMA. The non-financial Medicaid rules do not apply to RMA.
- b. The refugee must present documentation of his or her refugee status at the time of application. The refugee is not required to have a social security number to apply for RMA, but he or she should provide proof of application for a social security card.
- c. The eligibility worker notifies the resettlement agency when a refugee applies for temporary assistance.
- d. Earnings from employment gained after a refugee begins receiving RMA do not impact eligibility for RMA or the amount of the RMA payment.
- e. A refugee receiving Medicaid during the first eight months after arrival in the United States who becomes ineligible due to income from employment is transferred to RMA, without further screening, for the remainder of the eight-month RMA eligibility period.

f. When the employer of a refugee receiving RMA enrolls the refugee in an employer-sponsored health insurance program, RMA becomes the secondary coverage option and picks up costs not covered by the employer sponsored insurance.

#### 5. Income Considerations

- a. The Medicaid eligibility worker considers the income and resources on the date of application, not the average income over the applicationprocessing period, when determining eligibility for RMA.
- Asset considerations mirror the Medicaid stipulations and limits, except that the eligibility worker does not consider assets refugees hold in their country of origin.
- c. The eligibility worker does not consider income and resources of a refugee's sponsor(s) in determining eligibility for the RMA nor shelter or in-kind resources provided to the refugee by the sponsor.
- d. The eligibility worker does not count as income or assets the cash assistance payments paid to the refugee through RCA or TANF or under the Department of State or Department of Justice Reception and Placement Program. (The eligibility worker does not consider reception and placement funds when determining income because they fall into the category of "in-kind benefits and vendor payments.")

#### 6. Notification of Approval or Denial

- a. The Medicaid eligibility worker notifies the refugee of the results of the RMA eligibility determination in a timely manner. In no case is this notice to exceed 45 days from the date of application.
- b. The notification clearly indicates that RMA is denied or approved. If RMA is denied, the notice includes an explanation of ineligibility, along with a statement about the refugee's right to appeal the decision.
- c. The Medicaid eligibility worker notifies the refugee when a medical service is denied.
- d. LDSS written communication with the refugee complies with Title VI of the federal Civil Rights Act.

#### 7. Appeals

- a. Refugees who have applied for or are receiving RMA have a right to appeal in the following instances:
  - 1) When they have been denied RMA benefits;
  - 2) When the LDSS has not notified them of their RMA determination within 45 days of application; or
  - 3) When they been denied a medical service that normally is covered under Medicaid, FAMIS or RMA.
- b. For a hearings office to hear an appeal, the refugee must file the appeal within 30 days of receipt of a notice of negative action.
- c. The LDSS must ensure that access to the appeal process is not denied in any way because the refugee has limited English proficiency.
- d. If the refugee makes an appeal in a timely manner, medical benefits will continue during the appeal period, unless it exceeds the period of RMA eligibility. If, however, the hearings process sustains the LDSS proposed action, the refugee repays the full amount of any medical bills paid during the appeal process.
- e. A hearings officer is to decide the case in writing within 90 days of the date that the refugee requests a hearing. The refugee may appeal the hearing officer's decision to the Circuit Court in the refugee's city or county of residence.
- f. The refugee may receive free legal advice through the local legal aid office.

Source: Virginia Refugee Resettlement Program Manual, synopsis of pages 38 – 47

6. <u>Unacc</u>	companied Refugee Minor Program
CFR 45 Part 400.5 (e)	
CFR 45 Part 400.117	6.1 Contractual Arrangement with Child-Placing Agency
, a. (1997)	Virginia is one of the few programs in the United States designated to serve refugee children who are lawfully admitted to this country and unaccompanied by a parent or immediate adult relative or have no known immediate adult relative in the United States through the Virginia Unaccompanied Refugee Minors (URM) Program.
	The Department of Social Services contracts with a private non-profit child-placing agency with extensive knowledge and experience in serving this challenging population.
CFR 45 Part 400.112	6.2 Provision of Child Welfare Services
Part 400.116	The URM Program operates under state rules and regulations governing Virginia's foster care system. The URM child is eligible for the same maintenance, medical assistance, and support services and benefits as any child in foster care in Virginia.
	6.3 Eligibility Provisions
CFR 45 Part 400.111	6.3.1 Eligible Children
	Virginia's URM program serves children entering the United States with a URM designation; children of refugees unable to stay with their family and reclassified as URM after arrival; children seeking asylum who enter the United States unaccompanied and are designated URM after arrival; and children designated as victims of trafficking in humans.
CFR 45 Part 400.113	6.3.2 Duration of Eligibility
	A refugee child is eligible for services during the 36-month period beginning with the first month the child entered the United States unless the child is reunited with a parent, is united with an adult with legal custody, or attains 18 years of age.

	6.4 Establishing Legal Responsibility
CFR 45 Part 400.115 Part 400.119 Attachment 6A	The program design requires the contract agency, within 30 days of the child's arrival in Virginia, to petition the court in the jurisdiction where the URM child resides to establish legal custody or guardianship in accordance with Virginia laws and regulations governing the Interstate Compact on the Placement of Children and foster care entrustment agreements. The contract agency follows these same laws if a URM child moves to another state.
45 CFR Part 400.118	6.5 URM Case Planning
	The scope of services in the contract with the child-placing agency sets out a URM program design consistent with federal requirements for this program. The design is based on the goal of providing culturally, ethnically, and linguistically appropriate child welfare services to refugee children
45 CFR Part 400.118(b)(3)	6.5.1 Health Screening and Treatment
(4),(4)	Any child receiving child welfare services under the Virginia Unaccompanied Refugee Minor Program receives Refugee Medicaid benefits
45 CFR Part 400.118	6.5.2 Case Plan
(b)(4); (b)(5);(b6)	The contract agency develops a case plan for each child in the program. The plan describes educational needs, preparation for independent living, health needs, English language proficiency, vocational and occupational training needs, cultural orientation needs, and how best to preserve the child's ethnic and religious heritage in the delivery of these services.
45 CFR Part 400.118(b)(1)	6.5.3 Linkages with Family and Community
	The program design calls for placement decisions based on uniting the child with family or relatives. If this is not possible and if placement in a home with similar cultural and ethnic background is not possible, the child-placing agency arranges bilingual services and formalizes linkages between the child and his or her ethnic community.

45 CFR Part 400.118(b)(2)	6.5.4 Placement Options						
	The program design calls for placement options that include specialized (teaching) foster homes; therapeutic group homes; transitional independent living arrangements; independent living placements; and residential facilities. Adoption is normally not an option because a goal of the URM Program is family reunification.						
45 CFR	6.5.5 Case Plan Monitoring						
Part 400.118 (c)	c.c.c case i lair Morntoning						
	The program design requires the contract agency to review, at least every six months, the continued appropriateness of each child's living arrangements.						
	6.6 Supervision of URM Contract Agency						
	6.6.1 Compliance Monitoring						
	The child-placing agency that operates Virginia's URM Program is subject to the same compliance monitoring as all other certified state child-placing agencies. As such, the Department of Social Services' Division of Licensing monitors its activities.						
CFR 45 Part 400.117	6.6.2 Oversight Responsibilities						
	The Office of Newcomer Services, through its contractual agreement with the child-placing agency operating the URM Program, has oversight responsibilities of the URM Program.						
CFR 45 Part 400.28 (a)(1)	6.6.2.a ONS ensures the case record content is consistent with federal regulations.						
	6.6.2.b ONS audits URM fiscal reporting.						
	6.6.2.c ONS maintains a case file for each URM child for						
	monitoring and quality control purposes.						
CFR 45 Part 400.120	6.6.3 Progress Reports						
	The URM Program contract agency sends placement and progress reports directly to the federal Office of Refugee Resettlement. The contract agency sends the Office of Newcomer Services a copy of the reports.						
[							

#### **ATTACHMENT 6 A**

#### Interstate Compact on the Placement of Children

Effective October 1, 2002, the Virginia's General Assembly adopted the Interstate Compact on the Placement of Children (ICPC), which is a uniform law legislated in all 50 states, the District of Columbia, and the U. S. Virgin Islands.

#### This ICPC law both

- (1) ensures the protection of children who are placed across state lines for foster care and adoption, and
- (2) assigns responsibility among all parties involved until lawful Compact termination.

Procedures for the interstate and inter-country placement of children ensure a proposed placement is not contrary to the interests of the child and complies with state laws and regulations.

The Commissioner of the Virginia Department of Social Services (VDSS) is responsible for approving and monitoring interstate placements of children. Virginia's ICPC Office is located in the VDSS' Division of Family Services.

The ICPC law applies to four situations in which a child moves from one state to another.

- 1. The placement in Virginia is preliminary to adoption.
- 2. The placement is in foster care in Virginia, including foster homes, group homes, residential treatment facilities, and child-caring institutions.
- 3. The placement is with parents or specified relatives when a parent or specified relative is not making the placement.
- 4. The placement is of adjudicated delinquents into private institutions in another state.

Source: Virginia Department of Social Services Office ICPC Website

7 <u>Cuban/Haitian Entrant Program</u>						
CFR 45 Part 401	7.1 Eligibility for Services					
	Virginia extends to entrants under the Cuban/Haitian Entrant Program the same benefits and services available to refugees under Title IV of the Immigration and Nationality Act. When determining the eligibility of Cuban/Haitian Entrants for cash and medical assistance, the same standards and criteria are applied to entrants as are applied for refugees under section 400.62 of the regulations. The same social services available to refugees provided directly or purchased by the State of Virginia and funded with federal dollars are also available to these individuals.					
CFR 45 Part 401.12	7.2 Refugee Cash and Medical Assistance					
	Cuban Haitian entrants are eligible for cash and medical assistance from the same agencies and under the same conditions as other individuals designated as refugees.					

8. Maintenance of Records			
45 CFR Part 400.28 (a)	8.1 Maintenance of Records		
T art 100:20 (a)	The Virginia Refugee Resettlement Program maintains operational records necessary for federal monitoring of its refugee resettlement program.		
45 CFR Part 400.28 (a) (1)	8.2 Documentation of Services		
	The Virginia Newcomer Information System is a comprehensive automated case tracking system maintained by ONS. VNIS tracks client data for use in federal reporting. VNIS is the data source for Virginia's federal statistical reporting on the number of refugees served and the type and number of services provided.		
	8.2.1 VNIS Management		
	VNIS is managed directly by ONS staff. This allows accurate and quick response to needed system modifications, system user needs, and federal ORR directives.		
	8.2.2 VNIS Security		
	Refugee resettlement contract agencies' computers are connected to the Department of Social Services automated network through a Virtual Private Network (VPN) and share the VDSS security system.		
CFR 400 Part 400.28 (a) (2)	8.3 Records on Unaccompanied Minors		
(4)	The contract agency collects and maintains the official records on the location, progress, and status of unaccompanied minor refugee children, including the last known address of parents. For ONS tracking purposes, ONS maintains both a Refugee Unaccompanied Minor database and a physical case file on each child.		
CFR 400 Part 400.28 (a) (3)	8.4 Documentation of Medical Follow-up		
	The Virginia Department of Health tracks refugee health screenings and needed medical follow-up services.		
CFR 400 Part 400.28 (b)	8.5 Submittal of Statistical and Programmatic Information		
	The Virginia Refugee Coordinator is responsible for submitting to ORR, in a timely manner, thorough and accurate reports on the number of refugees served and the associated costs.		

9. Program Monitoring			
	9.1 Outcome Based Contracts		
Attachment 9A	Virginia's contract with each refugee resettlement provider establishes measurable performance outcome requirements. The outcome requirements are called the "Annual Goal Plan." Each provider's success in meeting these performance requirements is the primary determining factor for continued funding.		
CFR 45 Part 400.22 (b) (2)	9.2 Contractor Performance Reviews		
T art 100.22 (6) (2)	Virginia's contract with each refugee resettlement provider establishes two methods of reviewing performance. The first is an independent audit, paid for at the contractor's expense. The second is a series of compliance reviews conducted by ONS, both quarterly and yearly.		
	9.2.1 Site Visits		
	Site visits include (1) interviews with both case managers and management staff, and (2) case record reviews.		
	9.2.2 Data Reviews		
	Data review consists of a review of case activities reported in the Virginia Newcomers Information System.		
	9.2.3 Activity Monitoring		
	Review of quarterly narrative reports of project activities and issues.		
	9.2.4 Case Record Reviews		
	Review of client files to monitor development and implementation of the comprehensive resettlement plan to guide the refugee in reaching self-sufficiency.		
	9.2.5 Other requirements		
	9.2.5.a Equal access to services by men and women.		
	9.2.5.b Use of bilingual and bicultural women staff.		
	9.2.5 c Collaboration among voluntary agencies and service provider agencies to form a network of support for refugees.		

	9.3 Quarterly Review Findings
Attachment 9B	ONS gives contract agencies informal feedback on quarterly review findings through conversations and memorandas. ONS gives contract agencies formal feedback on annual review findings at year-end contract evaluation meetings and through written evaluations.

#### **ATTACHMENT 9 A**

#### **Contractor Annual Goal Plan**

The Government Performance Results Act, Public Law 103-62 designated the Refugee Resettlement Program as one of the programs to implement performance indicators. Since 1996, the Virginia Refugee Resettlement Program prepares and submits annual performance goal plans. Each resettlement provider is subject to and accountable for meeting the performance outcomes agreed to in its yearly contract with the Office of Newcomer Services. The following Annual Goal Plan is required yearly from each contractor.

<u>Measure</u>		<u>Proposed</u>		<u>Actual</u>	
Entered employments					
Cash Assistance Terminations Due to Employment					
Cash Assistance Reductions Due to Earnings					
Average Hourly Wage at Placement					
Employment retention					
Entered Employment with Health Benefits					

Source: ONS Program Contract, synopsis of pages 17 – 18

#### **ATTACHMENT 9 B**

### Office of Newcomer Services **Quarterly Performance Feedback Form**

Contractor _		FFY	Quarter
Reviewer Co	omments		
Reviewer Qu	uestions		
	<del></del>		
Source:	ONS Internal Operational Document		

10 Fiscal Monitoring			
	10.1 Invoice Reviews		
Attachment 10 A	ONS provides fiscal oversight for the Virginia Refugee Resettlement Program. This includes monitoring all invoices to ensure expenditures comply with contract terms and conditions. Four primary types of fiscal reimbursements are monitored by ONS.		
	10.1.1 Refugee Cash Assistance Payments		
	Local departments of social services issue refugee cash assistance payments. ONS reimburses the local departments for these costs.		
	10.1.2 Refugee Medical Assistance Payments		
	The Virginia Department of Medical Assistance Services (VDMAS) makes refugee medical assistance payments on behalf of the refugee. ONS reimburses them for these costs.		
	10.1.3 Refugee Resettlement Service Costs		
	Refugee resettlement agencies under contract with ONS to provide resettlement services for refugees are reimbursed for the costs expended under these contracts.		
	10.1.4 Refugee Health Screening		
	Refugee health screening is done by the Virginia Department of Health (VDOH) through a Memorandum of Understanding with the Department of Social Services. ONS reimburses the Department of Health for these costs.		
	10.2 ONS Administrative Costs		
	Administrative costs related to the operation of the Virginia Refugee Resettlement Program are covered under federal ORR funding.		

#### **ATTACHMENT 10 A**

#### Contractor Audit and Performance Reviews

- IX Special Terms and Conditions
  - 9.1 AUDIT: The Contractor at its expense will have an independent contract audit performed annually in accordance with OMB Circular A-133 if an institution of higher learning or other non-profit institution, or OMB Circular A-128 if a state or local government agency. Three copies of the audit report will be sent to the Commonwealth within 30 days after receipt of the report by the institution or agency. The Contractor hereby agrees to retain all books, records, and other documents relative to this contract for five years after final payment, or until audited by the Commonwealth of Virginia, whichever is sooner. The agency, its authorized agents, or state auditors shall have full access to and the right to examine any of said materials during said period.
  - 9.15. CONTRACTOR PERFORMANCE: The Commonwealth may monitor and evaluate the Contractor's performance under the contract through analysis of required reports, expenditure statements, site visits, interviews with or surveys of relevant agencies and organizations and individuals having knowledge of the Contractor's services or operations, audit reports, and other mechanisms deemed appropriate by the Commonwealth. Performance under this contract shall be a primary consideration for extension of this contract and may be a consideration in future contracts awards and negotiations.

Source: ONS Program Contract, pages 58 & 60

# The Virginia Refugee Resettlement Program does not operate its program with any waivers or withdrawals from existing federal regulatory requirements.